

# **Staff Report**

PLANNING DIVISION COMMUNITY & ECONOMIC DEVELOPMENT

To: Salt Lake City Planning Commission

From: John Anderson, 801-535-7214 or john.anderson@slcgov.com

Date: November 18, 2015

Re: PLNSUB2015-00876 Vacate the Buena Vista Subdivision

# Vacate Subdivision

**PROPERTY ADDRESS:** Approximately 500 S. Gladiola St. **PARCEL ID:** Multiple parcels – Identified in staff report **MASTER PLAN:** Westside Master Plan **ZONING DISTRICT:** M-2 Heavy Manufacturing

- **REQUEST:** The petitioner, The Romney Group, is requesting to vacate a portion of the Buena Vista Subdivision which includes platted lots, public streets and alleys. Vacating a subdivision with public streets requires a recommendation from the Planning Commission to the City Council. The City Council has final decision making authority for subdivision plat amendments involving alterations or vacating public streets.
- **RECOMMENDATION:** Based on the information in this staff report, staff recommends that the Planning Commission make a favorable recommendation to the City Council to approve the proposed vacation of portions of the Buena Vista Subdivision subject to complying with all applicable regulations.

# **ATTACHMENTS:**

- A. Vicinity Map
- B. Existing and Proposed Plats
- C. Additional Applicant Information
- **D.** Existing Conditions
- E. Analysis of Standards
- **F.** Public Process and Comments
- **G.** Dept. Comments
- **H.** Motions

# **PROJECT DESCRIPTION:**

The Romney Group is proposing to vacate a portion of the Buena Vista Subdivision including platted lots, alleys, streets and any other features shown on the Salt Lake County plat maps. The subdivision was originally established in 1888 and has remained on county plat records but was never developed. Streets were never constructed, public utilities were not provided and no structures were ever constructed. The property today remains vacant and undeveloped.

The properties are all currently owned by the LDS Church. The desire of the applicant is to purchase

this property from the LDS Church but is seeking to first vacate and delete the subdivision from the Salt Lake County and City records and consolidate the original lots and streets into a single parcel in order to construct an industrial building on the property in the future. The portion of the existing subdivision that is proposed to be vacated is shown on the Vicinity Map in Attachment A.

# **KEY ISSUES:**

No key issues have been identified through the analysis, department reviews or public comments.

### **DISCUSSION:**

The proposal is an amendment to the Buena Vista Subdivision and involves vacating lots, streets and alleys. Portions of this subdivision are being vacated to allow for future development of the parcel. The proposed subdivision vacation would allow for development which would be similar to development of adjacent properties. The vacation of portions of the existing undeveloped subdivision would not create any new lots from the existing parcels of land. The ultimate goal of the applicant is to consolidate the 27 existing lots into a single parcel. This proposal would affect 13.10 acres of property.

The vacation of a portion of the Buena Vista will not affect the remaining portions of that same subdivision. The applicant has proposed to vacate one half of the undeveloped Emilia Street. The applicant owns the properties on the west side of the right of way. The properties on the east side of the right of way are owned by a separate property owner. The street right of way is 70 feet and the applicant is requesting to vacate 35 feet of the street. The Transportation Division has reviewed the application and has no issues with the proposed vacation. Though it is unlikely that the streets in any portion of this subdivision will ever be constructed, the property owner on the east side of Emilia Street could improve the remaining 35 feet if desired.

The purpose of the M-2 heavy manufacturing district is to provide an environment for larger and more intensive industrial uses that do not require, and may not be appropriate for, a nuisance free environment. This proposed subdivision amendment will help to achieve the purpose of the M-2 zoning district. By vacating portions of this undeveloped subdivision and consolidating the lots into a single parcel, the applicant is creating a situation that would allow the development of the parcel with an industrial use.

The key standard of review is that the vacation of the subdivision does not materially injure the public or any person who owns land within the subdivision or immediately adjacent to it and there is good cause for the amendment. This standard and other related standards for subdivision amendments related to section 20.16.100 are discussed in Attachment "E".

#### **NEXT STEPS:**

The application is reviewed as a subdivision amendment by the Planning Commission. Its action, whether to recommend approval or denial, of the proposed subdivision vacation will be transmitted to the City Council for final action.

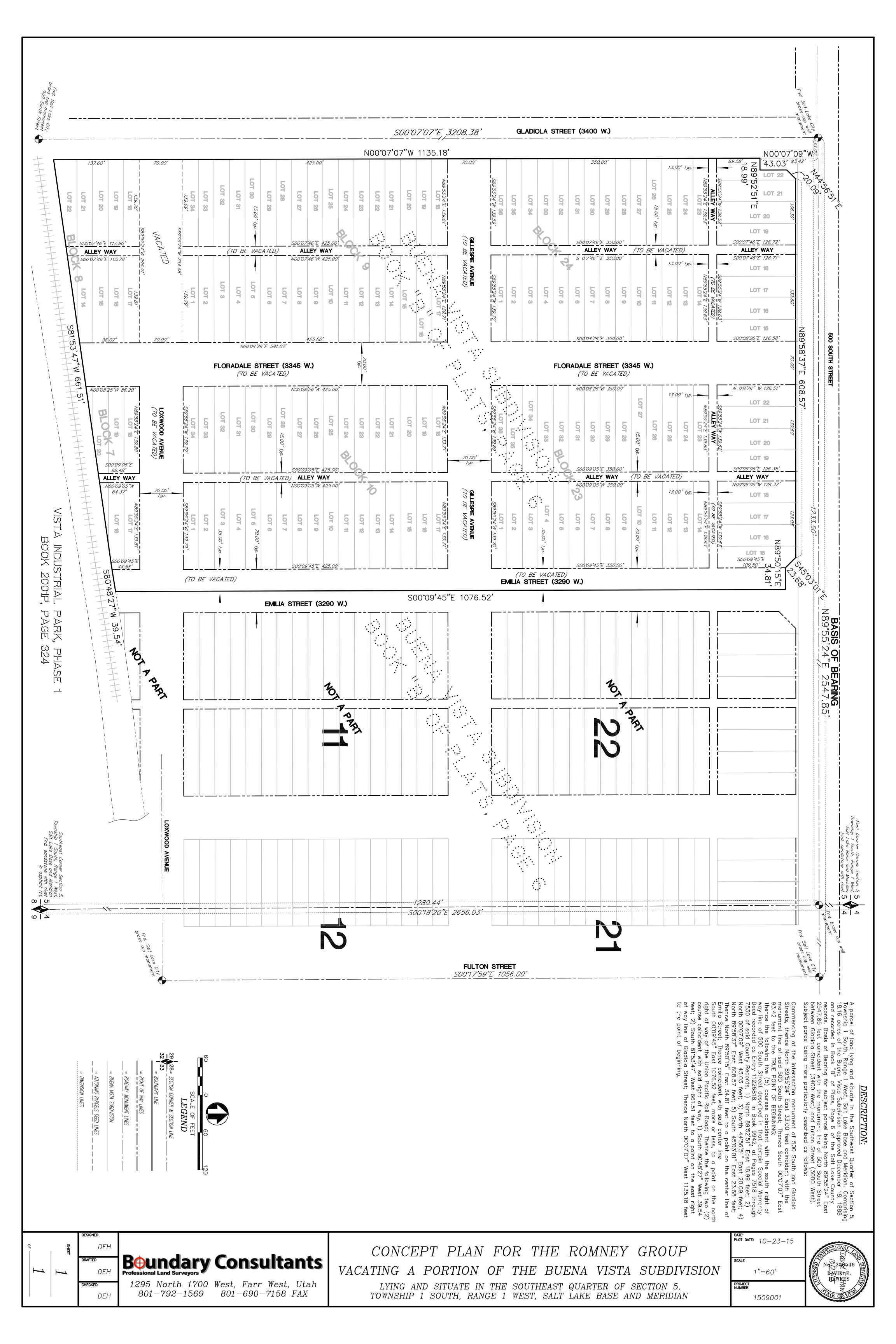
If approved, the applicant will be required to provide appropriate legal descriptions in order to consolidate parcels to allow for eventual development of the site.

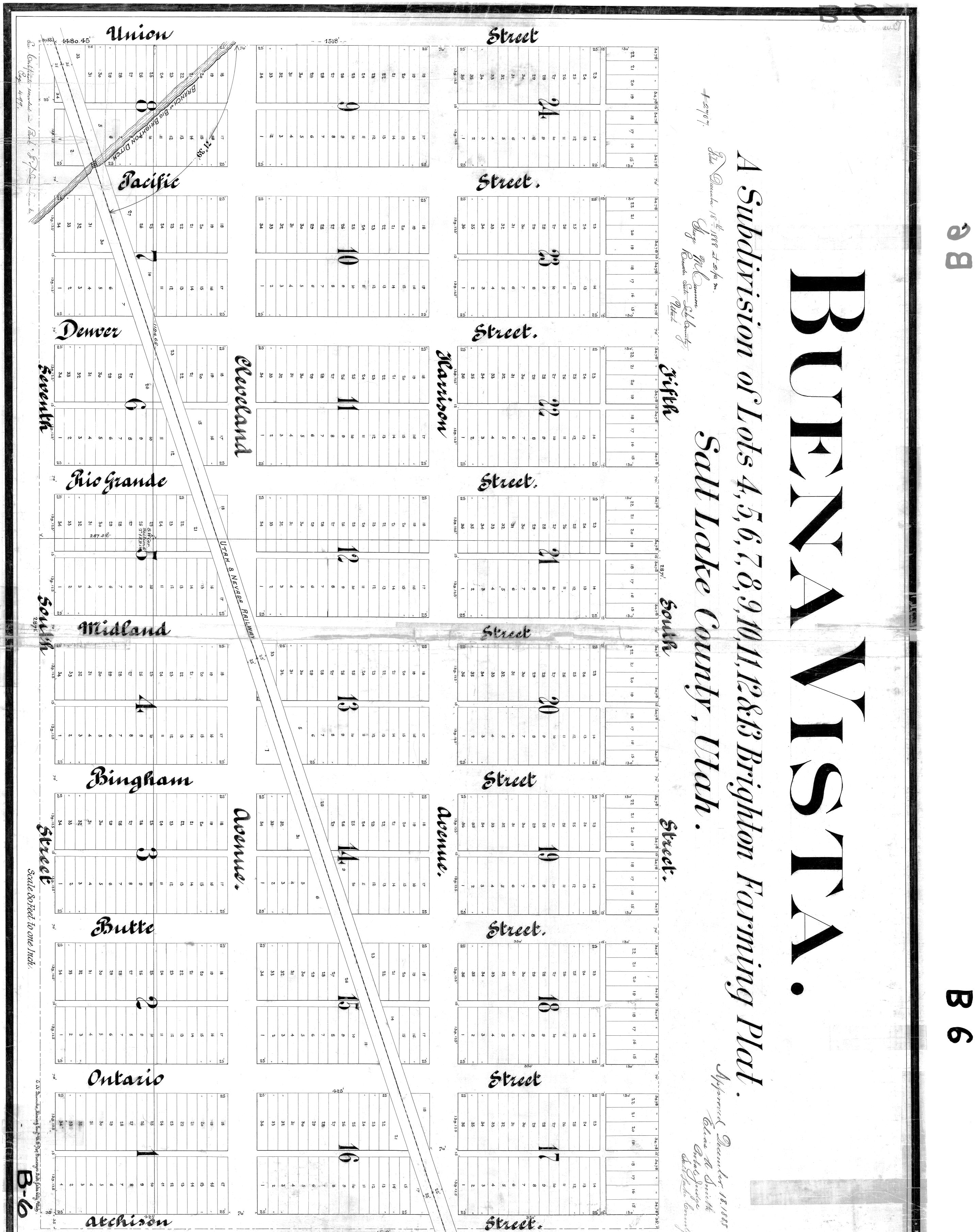
If denied, the applicant would not be able to easily develop the majority of the site as it would require the installation of costly public infrastructure such as streets and utilities.

# ATTACHMENT A: VICINITY MAP



# ATTACHMENT B: BUENA VISTA EXISTING AND PROPOSED PLAT







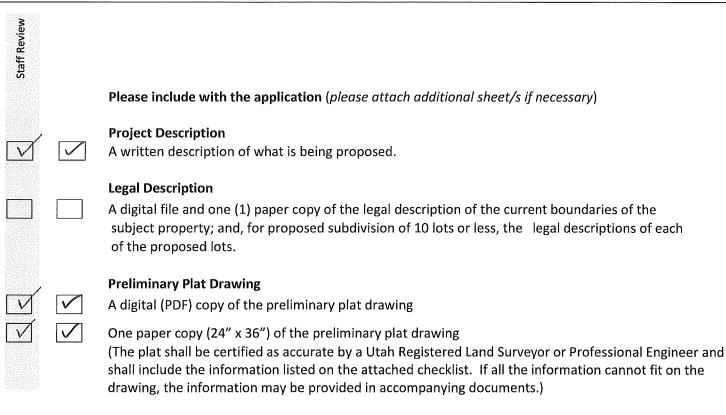
# ATTACHMENT C: ADDITIONAL APPLICANT INFORMATION



# **Preliminary Subdivision Plat**

New Lots	Amendment					
OFFICE USE ONLY						
Project #:	Received By:	Date Rec	eived:	Zoning:		
PLN SUB2015-00876	L. Parisi	10/27/15		M-2		
Proposed Subdivision Name:						
PLEAS	E PROVIDE THE FOLLOWIN	NG INFORM	IATION			
Property Address(s): 500 5. (	Sladiola St					
Name of Applicant: The Romney Group, LLC			Phone: 801-694-3750			
Address of Applicant: 2265 E. Murray Holladoy		84117	ſ			
E-mail of Applicant:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		Cell/Fax:			
Anthon @ the rumney gr Applicant's Interest in Subject Prope	mp. com					
Applicant's Interest in Subject Prope	rty:					
Owner Engineer	🗌 Architect 🛛 🕅	Other: Cor	stract to p	wrehase.		
Name of Property Owner (if differen	<u> </u>		<u> </u>			
Corporation of the Presiding		& Jesus (	thest of La	Her-Dav-Santa		
E-mail of Property Owner:		<u>vi vvpua s</u>	Phone:			
i jacobdowse @ ldschurch	2.019		801-240-4231			
Please note that additional information is provided for staf made public, including professi	f analysis. All information	required fo	or staff analys	is will be copied and		
review by any interested party.						
WH	ERE TO FILE THE COMPLET	E APPLICA	TION			
Mailing Address: Planning Cour		erson:	Planning Co			
PO Box 14547				tate Street, Room 215		
Salt Lake City,	UT 84114		Telephone:	(801) 535-7700		
	REQUIRED FEE					
<ul> <li>Filing fee of \$364 plus \$121 for</li> <li>Plus additional fee for required</li> </ul>						
	SIGNATURE					
If applicable, a notarized statem		g applicant f	to act as an a	gent will be required.		
Signature of Owner or Agent:	<u></u>		Date:			
antte Startt	$\mathbf{)}$		10/20	5/15		





# **APPEAL PROCESS**

- Any person adversely and materially affected by any final decision made by the planning director or designee may file a petition for review of the decision with the planning commission within ten (10) days after the record of decision is posted to the city's internet site.
- Any person adversely affected by any final decision made by the planning commission under this chapter may file a petition for review of the decision with the Appeals Hearing Officer within ten (10) days after the decision is rendered.

#### AVAILABLE CONSULTATION

Planners are available for consultation prior to submitting this application. Please call (801) 535-7700 if you have any questions regarding the requirements of this application.

#### INCOMPLETE APPLICATIONS WILL NOT BE ACCEPTED

I acknowledge that Salt Lake City requires the items above to be submitted before my application can be processed. I understand that Planning will not accept my application unless all of the following items are included in the submittal package.

#### THE FOLLOWING INFORMATION SHALL BE SHOWN ON THE PRELIMINARY PLAT OR IN AN ACCOMPANYING DATA STATEMENT:

- 1. Any subdivision that includes recordation of a final plat shall be given a name. Such subdivision names shall not duplicate or nearly duplicate the name of any subdivision in the city or county;
- 2. The name and address of the record owner or owners;
- 3. The name and address of the subdivider; if different from the recorded owner, there shall be a statement from the recorded owner authorizing the subdivider to act;
- 4. The name, address and phone number of the person, firm or organization preparing the preliminary plat, and a statement indicating the recorded owner's permission to file the plat;
- 5. The date, north direction, written and graphic scales;
- 6. A sufficient description to define the location and boundaries of the proposed subdivision;
- 7. Vicinity map showing general location of the project at a scale of 1'' = 1,000' or similar.
- 8. The locations, names and existing widths and grades of adjacent streets;
- 9. The names and numbers of adjacent subdivisions and the names of owners of adjacent unplatted land;
- 10. The contours, at one foot (1') intervals, for predominant ground slopes within the subdivision between level and five percent (5%), and five foot (5') contours for predominant ground slopes within the subdivisions over five percent (5%). Such contours shall be based on the Salt Lake City datum. The closest city bench mark shall be used, and its elevation called out on the map. Bench mark information shall be obtained from the city engineer;
- 11. A grading plan, showing by appropriate graphic means the proposed grading of the subdivision;
- 12. The approximate location of all isolated trees with a trunk diameter of four inches (4") or greater, within the boundaries of the subdivision, and the outlines of groves or orchards;
- 13. The approximate boundaries of areas subject to inundation or storm water overflow, and the location, width and direction of flow of all watercourses;
- 14. The existing use or uses of the property, and the outline of any existing buildings and their locations in relation to existing or proposed street and lot lines, drawn to scale;
- 15. A statement of the present zoning and proposed use of the property, as well as proposed zoning changes, whether immediate or future;
- 16. Any proposed public areas;
- 17. Any proposed lands to be retained in private ownership for community use. When a subdivision contains such lands, the subdivider shall submit, with the preliminary plat, the name and articles of incorporation of the owner or organization empowered to own, maintain and pay taxes on such lands;
- 18. The approximate widths, locations and uses of all existing or proposed easements for drainage, sewerage and public utilities;
- 19. The approximate radius of each curve;
- 20. The approximate layout and dimensions of each lot;
- 21. The area of each lot to the nearest one hundred (100) square feet;
- 22. A statement of the water source;
- 23. A statement of provisions for sewerage and sewage disposal;
- 24. Preliminary indication of needed major storm drain facilities;
- 25. The locations, names, widths, approximate grades and a typical cross section of curbs, gutters, sidewalks and other improvements of the proposed street and access easements, including proposed locations of all underground utilities;
- 26. Any existing or proposed dedications, easements and deed restrictions;
- 27. A preliminary landscaping plan, including, where appropriate, measures for irrigation and maintenance;
- 28. The location of any of the foregoing improvements which may be required to be constructed beyond the boundaries of the subdivision shall be shown on the subdivision plat or on the vicinity map as appropriate;
- 29. If it is contemplated that the development will proceed by units, the boundaries of such units shall be shown on the preliminary plat;
- *30.* If required by the planning director, a preliminary soil report prepared by a civil engineer specializing in soil mechanics and registered by the state of Utah, based upon adequate test borings or excavations. If the preliminary soil report indicates the presence of critically expansive soils or other soil problems which, if not corrected, would lead to structural defects, a soil investigation of each lot in the subdivision may be required. The soil investigation shall recommend corrective action intended to prevent structural damage.

ROMNEY GROUP

October 26, 2015

Nick Norris Planning Manager Planning Division Salt Lake City Corporation **Via Email: nick.norris@slcgov.com** 

RE: Plat Amendment - 500 S Gladiola St

Dear Nick:

Thank you for your assistance and guidance on amending the plat at 500 S. Gladiola St. The current owner of this ground is the Corporation of the Presiding Bishop of the Church of Jesus Christ of Latter-Day-Saints. The Romney Group, LLC is under contract with the owner of this ground to purchase it. Our plans are to build one large industrial distribution building. The plat currently consists of 27 residential paper lots on vacant land in an industrial area. These 27 lots are surrounded by platted public streets that were never created. In order for us to move forward we need the City to vacate these streets and convey the ground back to the property owner. We are asking the city to not only vacate these streets but consolidate all of these lots and vacated public streets into one parcel for industrial use.

Attached with this letter and application please find the preliminary plat drawing showing the existing lots, public streets, and proposed single parcel. We are using David Hawkes, owner of Boundary Consultants Professional Land Surveyors, as our surveyor. He can be reached at 801-792-1569 or <u>dave@boundaryconsultants.biz</u> if you have any questions regarding the plat. The plat application requests a legal description, but we do not have one on each of these paper lots. We feel that the preliminary plat drawing does a good job of identifying the parcels.

We've also included a letter from the current owner authorizing us to amend the plat. Please call or email with any questions. We are in the process of moving to our new office so the address on our letter head is incorrect. Please use the address on the application.

Thanks,

Anthon Stauffer

362 West Pierpont Avenue Salt Lake City Ut 84101 *Tel:* 801.953.1110 theRomneyGroup.com



SPECIAL PROJECTS DEPARTMENT Real Estate Services Division 50 East North Temple Street Salt Lake City, Utah 84150-0012 Phone: 1-801-240-3840 Facsimile: 1-801-240-3907

To Whom It May Concern:

I, the undersigned owner of record of the real property described below, do hereby authorize the Romney Group, LLC, a Utah limited liability company, to act on my behalf and to fulfill other requirements as are required for application to the City of Salt Lake for a subdivision plat amendment with respect to the property, consisting of parcels attached hereto as Exhibit A. The sole purpose of the subdivision plat amendment is to consolidate the parcels described in Exhibit A into one parcel and to vacate the existing right-of-ways associated with those parcels. The Romney Group, LLC, shall pay all costs associated with the application to the City for a subdivision plat amendment. No subdivision plat amendment approval or any other action that would permanently alter the underlying use of the property shall be given and finalized by the City of Salt Lake until such time as the Romney Group, LLC, has acquired legal title to the property. No liens or other encumbrances shall be asserted against the property in connection with the application to the City for a subdivision plat amendment.

OWNER:

BY:

Corporation of the Presiding Bishop of the Church of Jesus Christ of Latter-day Saints, a Utah corporation Sole

<sup>12</sup> Its: Authorized Agent

# EXHIBIT A

POLIS 201. D. B. & John Cont.	PROPERTY IDENTIFICATION SUMMARY - Revised					
Parcel		Address	Size*	8ize*		
D	APN	(County Records)	(aore)	(SF)		
1	15-05-476-004		2.95	128,502		
2	16-05-477-008	543 South Floredale Street	0,08	3,485		
3	16-05-477-007	522 Bouth Emilia Street	0,08	3,485		
4	16-05-477-008	622 South Emilia Street	0.24	10,464		
5	15-05-477-009	522 South Emilia Street	0.32	13,899		
ß	18-05-477-010	522 South Emilia Street	0.24	10,454		
7	15-05-477-013	622 South Emilia Street	0,18	6,970		
ß	16-05-477-014	662 South Emilia Street	0.08	3,485		
9	16-05-477-015	543 South Floradate Street	1.04	45,302		
10	16-05-477-016	3325 West 500 South	0,19	8,276		
11	15-05-477-017	3325 West 500 South	0.20	8,712		
12	15-05-477-018	3325 West 500 South	0,39	10,288		
13	15-05-480-001	579 South Gladiola Street	1.01	43,996		
14	16-05-480-002	595 South Gisciola Street	0.24	10,454		
15	16-05-480-003	603 South Gladiola Street	0,84	36,590		
16	15-06-480-004	631 South Gladiola Street	1.05	45,738		
17	16-05-480-011	598 South Floradale Street	0.24	10,454		
18	15-05-480-015	631 South Gladiola Street	0.27	11,761		
19	15-05-480-018	3291 West Loxwood Avanue	0.17	7,405		
20	16-06-480-019	3291 West Loxwood Avenue	0.18	6,970		
21	15-05-481-001	581 South Floradale Straet	0,32	13,939		
22	16-05-481-002	812 South Emilla Street	1.20	52,272		
23	16-06-481-012	612 South Emilia Street	0,24	10,464		
24	16-06-481-013	578 South Emilia Street	0.16	6,970		
25	15-05-481-014	596 South Emilia Street	0,80	34,848		
And a state of the	15-05-484-002	3325 West Loxwood Avenue	9.24	10,464		
27	16-06-484-003	3325 West Loxwood Avenue	0,18	8,276		
		Tolais";	13.10	570,636		

# **ATTACHMENT D: EXISTING CONDITIONS**

The subdivision is located within the M-2 Heavy Industrial District. The zoning requirements are shown in the table below.

# Zoning Requirements

Regulations	Zoning District
	M-2
Minimum Lot Size	20, 000 square feet
Minimum Lot Width	80 feet
Front Yard /	Front 25 feet
Corner Side Yard	
Setback	Corner Side 15 feet
Rear Yard Setback	35 feet
Side Yard Setback	20 feet
Building Height	80 feet, except that
	chimneys and smokestacks
	shall be permitted up to
	120 feet in height

Vacating portions of the existing subdivision will not change the underlying parcels as they currently exist. All existing parcels that do not meet the zoning district requirements are considered to be noncomplying with respect to zoning requirements. The vacation of the subdivision plat and the consolidation of the lots will bring the parcel of property into compliance with zoning requirements. The intention of the applicant is to consolidate the parcels once the subdivision has been vacated. The surrounding properties where the original subdivision is located included those remaining portions of the Buena Vista Subdivision will maintain their existing parcel configurations and will not be modified by the vacation of a portion of the subdivision plat.

# **ATTACHMENT E: ANALYSIS OF STANDARDS**

# STANDARDS OF APPROVAL FOR PRELIMINARY PLATS

**20.16.100:** All preliminary plats for subdivisions and subdivision amendments shall meet the following standards:

Criteria	Finding	Rationale
A. The subdivision complies with the general design standards and requirements for subdivisions as established in Section 20.12.	Complies	Many of the existing subdivision lots are noncomplying due to not meeting minimum lot sizes and widths. If consolidated, the end result will comply with the zoning regulations for lot size and width in the zoning district listed in Attachment D.
B. All buildable lots comply with all applicable zoning standards	Complies	Existing parcels either meet the applicable zoning standards or are noncomplying and they will maintain their noncomplying status until they are consolidated.
C. All necessary and required dedications are made;	Complies	There are no required dedications related to this proposal.
D. Water supply and sewage disposal shall be satisfactory to the public utilities director:	Complies	The property in question is currently vacant and public utilities are not necessary. Elimination of the existing undeveloped subdivision would not have any impact on existing services in 500 South or Gladiola Street. The eventual development of the parcel would need to be designed with existing services in mind.
E. Provisions for the construction of any required public improvements, per Section 20.40.010, are included;	Complies	There are no required public improvements related to this proposal.
F. The subdivision otherwise complies with all applicable laws and regulations.	Complies	Existing parcels comply with other applicable laws and regulations. Following, the vacation of the subdivision and consolidation of the lots into a single parcel of property, the property in question would continue to comply with other applicable laws and regulations.
G. If the proposal is an amendment to an existing subdivision that involves vacating a street, right-of-way, or easement, the amendment does not materially injure the public or any person who owns land within the subdivision or immediately adjacent to it and there is good cause for the amendment.	Complies	There would be no material injury to the public given the nature of the site and the lack of use of the site. The LDS Church owns all of the land involved in the proposed amendment, so no other property owners would be affected. The applicant intends to purchase the property from the property owner if the subdivision amendment is approved. The proposed subdivision vacation allows for similar development to occur on the property in question that exists on adjacent properties. The vacation of an existing undeveloped subdivision would not create any new lots from the existing parcels of land.

# **ATTACHMENT F: PUBLIC PROCESS AND COMMENTS**

The public process for subdivision amendments includes notification of the public hearing to property owners within the subdivision, adjacent property owners and affected entities as well as holding an open house or attending a community council meeting. Notice of the public hearing is also published in the newspaper.

At the time of final staff report development the staff had sent notices, attended an open house and had not received any public comments.

# **ATTACHMENT G: DEPARTMENT REVIEW COMMENTS**

### **Public Utilities**

The Brighton North Point Canal flows through the south west corner of the subdivision. This conveyance and easement will need to be maintained.

#### Transportation

There are no objections from Transportation. As the area develops, we are open to looking at how future roads would be designed to accommodate use of the land and whether those roads would be dedicated or not.

# Engineering

No objection to the closure of the paper streets. When a set of development plans is submitted, that will trigger public way improvement requirements, such as sidewalk, curb & gutter, street lights, etc.

#### Zoning

No zoning concerns at this time. Lot consolidation and/or subdivision will need to be recorded prior to a building permit being issues and construction started.

# **ATTACHMENT H: MOTIONS**

The Planning Commission shall hold a public hearing to consider the amendment petition and shall provide a recommendation to the City Council to approve, approve with conditions, or deny the amendment according to the standards for preliminary plats set forth in Section 20.16.100.

### **Consistent with Staff Recommendation:**

<u>Approve With Conditions:</u> Based on the findings in the staff report, public input and discussion, I move to transmit a favorable recommendation to the City Council to approve with conditions the request to vacate portions of the Buena Vista Subdivision as described in Attachment B.

#### Not Consistent with Staff Recommendation:

<u>Approval Option</u>: Based on the staff report information, public input and discussion and the following finding(s), I move that the Planning Commission transmit a favorable recommendation to the City Council relating to the request to vacate portions of the Buena Vista Subdivision as described in Attachment B.

<u>Denial Option</u>: Based on the staff report information, public input and discussion and the following finding(s), I move that the Planning Commission transmit a negative recommendation to the City Council relating to the request to vacate portions of the Buena Vista Subdivision as described in Attachment B.

The Planning Commission shall make findings on the standards of approval for preliminary plats as listed below:

- 1. All buildable lots comply with all applicable zoning standards;
- 2. All necessary and required dedications are made;
- 3. Water supply and sewage disposal shall be satisfactory to the public utilities director;
- 4. Provisions for the construction of any required public improvements, per Section 20.40.010, are included
- 5. The subdivision otherwise complies with all applicable laws and regulations; and
- 6. If the proposal is an amendment to an existing subdivision that involves vacating a street, right-of-way, or easement, the amendment does not materially injure the public or any person who owns land within the subdivision or immediately adjacent to it and there is good cause for the amendment.